

An Informed Approach to Legal Cannabis: Compliance, Investing and Marketing 2019 Legislative Agenda

The 2019 Legislative Session will feature an important debate on several key policy priorities for the regulated cannabis industry. As we work to defend the integrity of the legal marketplace created by Washington voters, we will generally support any effort that seeks to protect a safe, quality-controlled and regulated marketplace that keeps products out of the hands of minors. We will also forward legislation that advances our still-nascent industry so that Washington may continue to lead the nation while additional states take their initial steps in creating their own legal marketplaces and cannabis policy is debated by the federal government.

Compliance reform

The regulated marketplace authorized by state voters would not exist today without the collaborative support of Washington elected leaders, state regulators, local elected officials and license-holders. Everyone is playing an active role in creating and upholding the safety and viability of our regulated marketplace including how it has evolved over the last six years. We are proud that the success rate for retail compliance checks by the LCB to keep products out of the hands of minors exceeds the compliance rates of the liquor/spirits and tobacco industries.

Present-day realities of the environment around legal cannabis should be reflected in our state's compliance and infraction process. WACA supports legislation modelled after the systems that have been in place at Labor and Industries for decades. That system recognizes that industry members should have the opportunity to rectify mistakes as long as the issues do

not represent risk to public safety. The key pillars of this proposed reform are:

 Institute a WSLCB Compliance Program so that license-holders may pro-actively request assistance and inspections to help support full conformity with the law, without threat of citation

 When there is no risk to health or public safety:

- Cannabis retail compliance is higher than Liquor and Tobacco retail compliance in Washington State.

 This high rate of compliance* prevents minors from accessing cannabis products.

 Cannabis

 93.2%

 Liquor

 91.1%

 Tobacco

 87.0%
- align with compliance process in place with the alcohol industry and issue written warnings prior to any enforcement action so that license-holders may come back into compliance without fear of losing their business
- waive fines, civil penalties, or administrative sanctions for violations when brought back into compliance within seven days
- acknowledge the progress of Washington's regulated system and strengthen its future by finding that administrative violations that occurred before June 30, 2018 should not count toward permanent license cancellation

Clarifying disease claims

Innovation in the marketplace includes significant progress toward products developed to maximize benefits of cannabis beyond recreational adult use. Without misleading or providing false information to consumers, WACA will propose legislation that mirrors FDA allowances to clarify what is and is not a disease claim to allow product labels to include such terms as, and derivatives of, wellness, maintain, support, assist, promote, and relief.

- A "disease claim" describes the effect a substance has on curing, reducing the risk of or preventing a disease, e.g., "this product may reduce the risk Crohn's disease."
- A "structure or function claim" describes the intended role of a substance to maintain a structure or function of the body, or characterizes the intended mechanism by which the substance acts to maintain such structure or function provided that such a claim is substantiated as truthful, e.g., "this product may assist in digestion."

Out-of-state investment

Since the passage of I-502, investment in Washington-licensed businesses has been restricted to only Washington residents, a barrier that does not exist in any other state-regulated cannabis marketplace. As legalization of cannabis has expanded nationwide, the limitations instate should be adjusted to account for out-of-state competition. Like other Washington-grown and produced products, cannabis businesses should be empowered to compete with their peers in other states and our state system should assist smaller businesses competing with larger, more well-capitalized license-holders. WACA will propose legislation that eliminates this restriction while retaining our state's rigorous requirements for transparency for all qualified investors.

Re-classify unintentional sale of cannabis to minors as a misdemeanor to align with liquor/spirits industry

WACA supports legislation that will align the cannabis industry penalty system with that of the liquor/spirits industry by changing the offense level for the unintentional sale of cannabis to a minor from a felony to a misdemeanor. It will – and should – remain a felony for a budtender to intentionally sell cannabis to a minor.

<u>Limited merchandising and sale of certain non-THC products in licensed retail stores</u>

Under current law, 502-licensed retailers are not permitted to sell anything other than cannabis products containing at least 0.3% THC and cannabis paraphernalia. As the industry continues to expand, it has become clear that this law is unnecessary and overly restrictive on businesses that face many other competitive market challenges. WACA proposes allowing limited merchandising in retail establishments in the form of branded clothing, cleaning products, and CBD-only products.